The Long Arm of History? The Impact of Colonial Labor Institutions on Long-Term Development in Peru

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GGDC conference

The Long Arm of History?

Motivation & framework

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Two arguments dominate the current views of Latin American long-run institutional development.

- 1. Persistence (Acemoglu, Johnson, and Robinson; Dell; Engerman and Sokoloff)
- 2. Change (Arroyo Abad; Bulmer-Thomas; Coatsworth; Grafe and Irigoin)

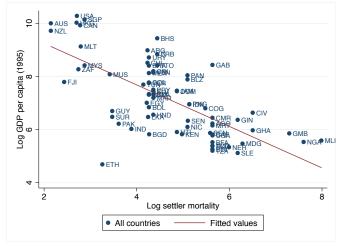
Motivation & framework

The case for persistence

- ▶ Hostile environment based on settler mortality (Acemoglu et al., 2001)
- ▶ Factor endowments and institutional creation (Engerman and Sokoloff, 1997)
- ► The *mita*'s detrimental effects on development (Dell, 2010)

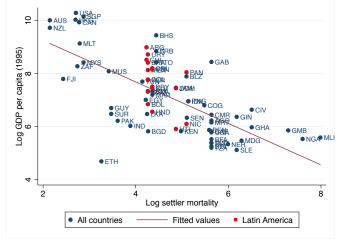
Source: Based on Acemoglu, Johnson, and Robinson (2001).

Colonial institutions and economic outcomes



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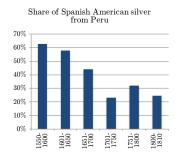
Source: Based on Acemoglu et. al (2001).

The case for change

- ► Colonial patterns of development (Coatsworth, 2011)
- ▶ Dynamism of the colonial economy (Arroyo Abad and van Zanden, 2012, 2017)
- ► Elite independence (Grafe and Irigoin, 2012)
- ► Integration to world markets (Arroyo Abad, 2013; Williamson, 2010)
- ► Compression of history (Austin, 2008)
- ▶ Multiple reversals of fortune (Musacchio et al., 2014)

The case for Peru

- Pillar of Spanish colonial empire
- Abundant indigenous labor and silver
- ▶ Endured the depth of Spanish colonial institutions



Source: Based on TePaske and Klein (1982).

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- 3. What explains this erosion of persistence?

 The coexistence of multiple labor arrangements and the response of indigenous populations to existing institutions. In this sense, these institutions lost their bite as the indigenous people challenged them.

Historical background

- ▶ The colonization of and settlement in the New World implied the definition of the relationship between Spaniards and indigenous populations.
- ▶ Different institutional arrangements adopted to exert control.
- ▶ We are interested in labor institutions manifested as the duties Spaniards demanded from the indigenous peoples.
 - These institutions were both a combination of Inca and Spanish practices.
 - Encomienda: the Spanish crown granted the new settlers the service of indigenous peoples
 - Mita: Compulsory draft to solve the labor shortage in the silver and mercury mines
 - Tribute: replaced encomienda in the late 17th century; paid to avoid mita duties.



Data, 1570s-1790s

- Spanish tribute population count data by settlement.
 - ▶ Tributary population defined as healthy adult males (15-60 years): from Maurtua (1906), Vazquez de Espinosa (1948), Vollmer and Amerika (1967), Macera (1972), Medina (1974), Cook et al. (1975), Morner (1978), among others.
- ▶ Existence of labor service based on
 - Encomienda settlements: Cook (1965), Puente Brunke (1992), and Cook (2004).
 - Mita: Viceroy memoirs by Amat y Junient (1947), Sanchez Albornoz (1983), Saignes (1984), and Cole (1984).
- Distance to the nearest urban center and to Cuzco: estimates using the Inca road with cities defined in Arroyo Abad and van Zanden (2017).
- ▶ Importance of main urban centers: based on Hardoy (1967).
- Tribute per capita: actual tribute collected per settlement and per tributary from Mansilla (1979) for 1570s.
- Literacy in 1876 and 1940: from Peruvian Censuses (1876, 1940) Matching colonial and contemporary districts based on historical geographical dictionaries and INEL.
- Controls include: altitude, soil type conducive to agriculture, and steepness.

Empirical strategy

- Exploit variation of labor institutional arrangements in 500 settlements in colonial Peru.
- ► Settlement *i* could be subject to a coercive labor institutions (*mita* + labor-based *encomienda*).
- Assess effect on (colonial) tributary population (males, 15-50 years old) over time (1570s-1790s) $Tributaries_{it} =$

 $\beta_1 + \beta_2 institution_i + X_i'\beta_3 + \epsilon_{it}$

 Assess persistent effect of institution on postcolonial outcomes (e.g. education)

Unlike other studies, we chose to incorporate not only the *mita* service but also the labor-based *encomienda* as coercive labor institutions.

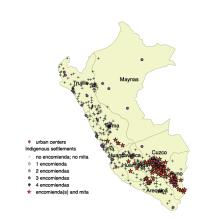


Figure: Location of indigenous settlements by type

Colonial outcomes

 $\label{thm:continuous} \begin{tabular}{ll} Table: Effect of colonial coercive labor institutions on tributary population - OLS estimates \\ The dependent variable is Total tributary population of settlement i and year t$

	(1)	(2)	(3)
Institution	-164.224	-392.336**	63.887
	(110.922)	(179.783)	(57.511)
R^2	0.070	0.105	0.042
N	2008	1004	1004
Controls			
Geographic	✓	✓	✓
Year	\checkmark	\checkmark	✓
Province	\checkmark	\checkmark	✓
Period	All	1570-1620	1740-1790

Robust standard errors clustered by province. Province and year fixed effects included. The geographic controls are (average) elevation, (average) elevation square, and district area. Coefficients that are significantly different from zero are denoted as *10%, **5%, and ***1%. The dependent variable is total tributary population. Coercive labor institution refers to mita and labor-based encomienda settlements. Other controls include: Distance to the nearest colonial city over 5,000 people, Agriculture, an indicator variable with value of 1 when the soil type is conducive to agriculture, and Not steep that takes into account steepness of terrain.

- ▶ Settlement allocation in *mita* and labor-based *encomienda* may not have been randomly allocated.
- ▶ Spaniards may have chosen (or lobbied for) settlements with better "possibility of extraction".

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 - ► The absence of labor coercion in some settlements may be compensated by more extraction in the form of tribute -equalization of extraction: settlements with extractive institutions should pay less tribute per capita.
 - ▶ Identify a source of exogenous variation, not correlated with outcome but correlated with existence of the extractive institution instrumental variable approach

Table: Effect of coercive labor institutions on tribute per capita - OLS estimates

The dependent variable is Tribute in settlement i in 1570s

	Tribute per capita		Share of total tribute	
	total	in silver & gold	in silver and gold	
	(1)	(2)	(3)	
Institution	0.635*	0.378	0.045	
	(0.348)	(0.330)	(0.053)	
R^2	0.121	0.043	0.057	
N	252	252	252	
Controls				
Geographic	✓	✓	✓	
Province	✓	✓	✓	

Robust standard errors clustered by province. Province fixed effects included. The geographic controls are (average) elevation, (average) elevation square, and district area. Coefficients that are significantly different from zero are denoted as *10%, **5%, and ***1%. The dependent variable is (1) total tribute per capita, (2) total tribute per capita in silver and gold, (3) share of total tribute in silver and gold. Coercive labor institution refers to mita and labor-based encomienda settlements. Other controls include: Distance to the nearest colonial city over 5,000 people, Agriculture, an indicator variable with value of 1 when the soil type is conducive to agriculture, and Not steep that takes into account 4□ > 4□ > 4□ > 4□ > □ ● 900 steepness of terrain.

Exogenous source of variation: the Spanish Crown established that settlements near the regional capitals (*cabeceras*) were supposed to be allocated to the Crown and thus not subject to labor service.

Instrument: indicator variable for settlements outside the "exclusion zone" defined as 50-km from nearest regional capital. (Zone equivalent to half the distance established by Viceroy Toledo as the reach for mita.) We call them "anticabecera".

In 1533, the Crown established that settlements near the regional capitals -cabeceras— would be reverted to or reserved for the Crown to avoid abuse from Spanish settlers (Puente Brunke, 1992, pp. 120-130).

Table: Effect of colonial coercive labor institutions on tributary population - IV estimates, second stage

The dependent variable is Total tributary population of settlement i and year t

	(1)	(2)	(3)	
Institution	-675.267	-1055.239**	-295.294	
	(304.090)	(422.403)	(282.404)	
N	2004	1002	1002	
F		40.09		
Controls				
Geographic	✓	✓	✓	
Year	✓	✓	\checkmark	
Province	\checkmark	\checkmark	\checkmark	
Period	All	1570-1620	1740-1790	

Robust standard errors clustered by province. Province and year fixed effects included. The geographic controls are (average) elevation, (average) elevation square, and district area. Coefficients that are significantly different from zero are denoted as *10%, **5%, and ***1%. The dependent variable is total tributary population. Coercive labor institution refers to mita and labor-based encomienda settlements. Other controls include: Distance to Cuzco, Agriculture, an indicator variable with value of 1 when the soil type is conducive to agriculture, and Not steep that takes into account steepness of terrain.

Table: Selection based on economic significance

Dependent variable: Existence of coercive institution

	(1)
not near main city	0.022
	(0.071)
R^2	0.005
N	501

Robust standard errors clustered by province. Province fixed effects included. The geographic controls are (average) elevation, (average) elevation square, and district area. Coefficients that are significantly different from zero are denoted as *10%, **55%, and ***11%. Coercive labor institution refers to mita and labor-based encomienda settlements. Other controls include: Distance to Cuzco, Agriculture, an indicator variable with value of 1 when the soil type is conducive to agriculture, and Not steep that takes into account steepness of terrain.

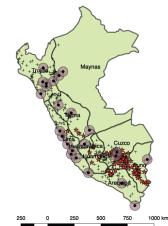


Figure: 50-km buffer around main cities

Postcolonial outcomes

Table: Effect of coercive labor institutions on postcolonial outcomes - OLS estimates
The dependent variables are Literacy rate in 1876 and 1940 and Urbanization rate in 1876

	in district Literacy rate		Urbanization rate	
	1876	1940	1876	
	(1)	(2)	(3)	
Institution	-0.001	0.010	0.036	
	(0.010)	(0.012)	(0.031)	
R^2	0.108	0.136	0.060	
N	404	406	406	
Controls				
Geographic	✓	✓	✓	
Province	✓	✓	✓	

Robust standard errors clustered by province. Province fixed effects included. The geographic controls are (average) elevation, (average) elevation square, and district area. Coefficients that are significantly different from zero are denoted as *10%, **5%, and ***1%. Coercive labor *institution* refers to *mita* and labor-based *encomienda* settlements. Other controls include: *Distance* to the nearest colonial city over 5,000 people, Distance to Cuzco, *Agriculture*, an indicator variable with value of 1 when the soil type is conducive to agriculture, and *Not steep* that takes into account steepness of terrain.

Mechanisms

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- ▶ The indigenous populations frequently challenged these coercive institutions through insurrection, negotiation, and migration.
 - ▶ *Mita* service was negotiable: from half to 70% of the labor used in mines was free labor.
 - ▶ Most radical strategy to avoid any of these services was migration: "Indian migration was the mita's main legacy." (Cole, 1984, 27)

Migration throughout colonial times

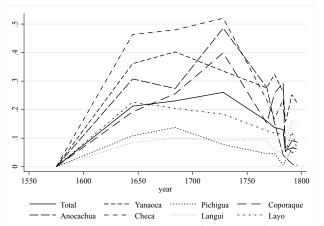


Figure: Forasteros as a share of adult males (15-50 years) in Canas province

Mechanisms

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 - \blacktriangleright Mita service was negotiable: from half to 70% of the labor used in mines was free labor.
 - Most radical strategy to avoid any of these services was migration: "Indian migration was the mita's main legacy." (Cole, 1984, 27)
- ▶ These results are consistent with the large literature depicting a range of coexisting labor arrangements with increasing importance of wage labor.

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The presence of extractive labor institutions does not appear to have an effect on later economic outcomes such as education.

Future work

- ▶ Match with similar districts without colonial labor arrangements in post-colonial times.
- ► Look at other postcolonial outcomes
 - Rebellions in late colonial times (e.g. Tupac Amaru rebellion)
 - ▶ Political participation (ca. 1930s)

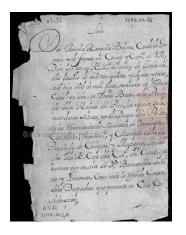
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- ▶ Incorporate your insightful comments
- ▶ Address other sources of endogeneity that you will point out.

Figure: Encomienda of Yaurisque, 1683



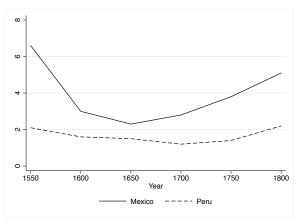
The case for persistence

"After an initial phase of looting, and gold and silver lust, the Spanish created a web of institutions designed to exploit the indigenous people. The full gamut [of institutions] was designed to force indigenous peoples living standards down to a subsistence level and thus extract all income in excess of this for Spaniards. This was achieved by expropriating their land, forcing them to work, offering low wages for labour services, imposing high taxes, and charging high prices for goods that were even voluntarily bought. Though these institutions generated a lot of wealth for the Spanish crown and made the conquistadores and their descendants very rich, they also turned Latin America into the most unequal continent in the world and sapped much of its economic potential."

Acemoglu and Robinson (2012), pp. 18-19

Population: evolution

Figure: Population, in millions



Source: Arroyo Abad and van Zanden (2017)



• Back Encomienda

Encomienda



- Royal grants of the right to demand indigenous peoples tribute and labor, assigned to individual Spaniards.
- ▶ Born out of necessity to control the new territory
- ► First *encomienda* given in the Antilles ca. 1495
- ▶ An *encomienda* translated into economic power and social prestige in a society without lineage.
- ▶ Its de-facto demise came at the end of the 17th century.

• Back Mita

Mita



- ▶ Development of silver mining: epicenter of the Peruvian colonial enterprise.
- ► Free labor shortage prompted the creation of the mita: forced draft labor to the mines
- ► Some resemblance to the Incan *mit'a*
- ► Extent to 1/7 of the healthy male adult indigenous population
- ► The mita workers, *mitayos*, received a minimum wage and travel compensation
- ▶ Established by Viceroy Toledo in 1573 and abolished by 1812-1820.



Tribute



- ➤ Tribute levied to all physically healthy males (18-50 years old): ca. 20% of the indigenous population
- ▶ It was also based on economic capacity.
- ► Encomienda was replaced by tribute in the late 17th century.
- In Peru, several districts negotiated paying a higher tribute to avoid mita duties.

First stage

Table: Effect of colonial coercive labor institutions on tributary population - IV estimates, first stage

The dependent variable is Institution in settlement i and year t (1)

	()
Anticabecera	0.309***
	(0.489)
N	2004
F	40.17
Controls	
Geographic	✓
Year	\checkmark
Province	\checkmark
Period	All

Robust standard errors clustered by province. Province and year fixed effects included. The geographic controls are (average) elevation, (average) elevation square, and district area. Coefficients that are significantly different from zero are denoted as *10%, **5%, and ***1%. The dependent variable is coercive labor institution refers to mita and labor-based encomienda settlements. Other controls include: Distance to the nearest colonial city over 5,000 people, Agriculture, an indicator variable with value of 1 when the soil type is conducive to agriculture, and Not steep that takes into account 4 中) 4 御) 4 蓮) 4 蓮) steepness of terrain.

Back Mita draft over time

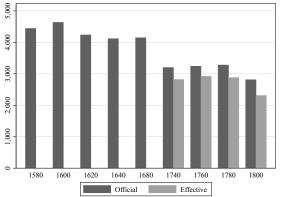


Figure: Weekly drafts for the *mita* in Potosi: official vs. effective counts*

(*) Averages from the nearest decade. Sources: Tandeter (1962), Cole (1984), and Tandeter (1993).

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• Back The extent of migration towards the end of colonial times

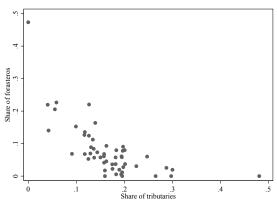


Figure: Tributaries and Forasteros as share of total population by province, 1752

Source: Based on Amat et al. (1959).

The long arm of history

The dependent variable is Total tributary population of settlement i and year t

	(1)	(2)	(3)
Institution	-160.333	-387.354**	66.688
	(110.991)	(180.234)	(57.161)
Distance to Cuzco	0.151**	0.193**	0.109*
	(0.066)	(0.093)	(0.065)
R^2	0.073	0.112	0.044
N	2004	1002	1002
Controls			
Geographic	✓	✓	✓
Year	✓	✓	✓
Regional	✓	✓	✓
Year#Regional	✓	✓	✓
Period	All	1570-1620	1740-1790

Robust standard errors clustered by province. Province and year fixed effects included. The geographic controls are (average) elevation, (average) elevation square, and district area. Coefficients that are significantly different from zero are denoted as *10%, **5%, and ***1%. Coercive labor institution refers to mita and labor-based encomienda settlements. Other controls include: Distance to the nearest colonial city over 5,000 people, Agriculture, an indicator variable with value of 1 when the soil type is conducive to agriculture, and Not steep that takes into account steepness of terrain.

Summary statistics

	All		Institution $= 1$		Institution $= 0$	
Variable	Mean	Std. Dev.	Mean	Std. Dev.	Mean	Std. Dev.
Tributaries	458.229	786.697	426.7	751.343	605.128	921.018
Institution	0.823	0.382	1	0	0	0
Elevation (m)	3061.116	1380.888	2973.332	1442.31	3470.111	948.049
Distance (km)	112.902	91.056	109.696	89.198	127.837	98.016
Distance to Cuzco (km)	1853.653	1649.817	1894.635	1659.568	615.358	605.659
Observations	20	008	13	360	3	52